# SPArTaCuS: Service Priority Adaptiveness for Emergency Traffic in Smart Cities using Software-Defined Networking

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*Abstract*—Network congestion during disasters and big events is a major issue, especially in metropolitan areas. Although different network operators have their own strategies to address such types of incidents, a smarter and efficient way to address such situations are needed for Smart Cities. In this paper, we propose SPArTaCuS, a framework to prioritize network traffic adaptively for such situations for smart cities using a softwaredefined network (SDN) approach, where services that require priority are placed in virtualized networks and the mechanism is accomplished through a priority management layer in the SDN architecture.

### I. INTRODUCTION

Network congestion is a major issue during disasters, sports or big events when the network is highly utilized and it is not able to carry any requests as the demand goes beyond the capacity of the network. When such situations happen, Mobile Network Operators (MNOs) face challenges to ensure uninterrupted network operation and to specifically give priority to the governmental communication services for relief efforts [\[1\]](#page-3-0). During such situations, the operators are required to prioritize calls and to manage other demands in their network or do on-demand spectrum allocation for emergency service in a stressed situation [\[2\]](#page-3-1). The disruption of communication services during the disaster can hamper the relief efforts thus creating more chaos.

During highly popular sporting events or big events such as the Super Bowl, the network gets congested due to large number of users attempting to call, streaming video or uploading photos. These activities congest the network and affects people who are trying to reach emergency services during such events. For example in February 2014, during the Seahawks Super Bowl parade, the Seattle Emergency Operations Center sent an alert that asked people to wean off the cell phone use to keep 911 networks open [\[3\]](#page-3-2). Again at the Torchlight Parade in July, Seattle Police asked citizens to text friends and family instead of calling to prevent the network from getting congested [\[3\]](#page-3-2). A similar situation was experienced in November 2015 during the Kansas City Royals' World Series Champion celebration parade attended by reportedly 800,000 fans. Many people could not tweet, text or make calls as the network was overwhelmed causing a cellular



<span id="page-0-0"></span>Fig. 1. Communication needs at different phases of a disaster [\[7\]](#page-3-3)

traffic jam [\[4\]](#page-3-4). Although the network operators were somewhat prepared for it ahead of time, they still experienced unusually heavy congestion as far too many fans showed up at this event. Typically, for a stadium with capacity of less than 100,000 people, the wireless operators often temporarily add extra capacity by deploying *Cell on Wheels* (COW) [\[5\]](#page-3-5) or airborne base stations [\[6\]](#page-3-6); furthermore, many sports stadiums are now deploying wi-fi services for fans to post to social media. However, planning for an one time event for 800,000 people is almost impossible to handle as the load is extremely high<sup>1</sup>; yet, emergency services still should get network access during such an event.

In the case of known disasters such as a hurricanes, the graph in Fig. [1](#page-0-0) shows the communication needs from two days prior to the disaster till three days after the disaster [\[7\]](#page-3-3). We can see that how the communication need increases during the early warning of a disaster and the need of communication

 $1$ One of the authors was at the event and could not get any connectivity for either phone or data services for nearly two hours on his smartphone.

being the most during the impact of the disaster as well as immediate aftermath as this is the time when everyone is calling their loved ones and all the calls to the helpline services are made.

In this work, we propose SPArTaCuS (Service Priority Adaptiveness for Emergency Traffic in Smart Cities using Software-defined networking), a framework for smart cities on how to prioritize services for emergency needs in a stressed situation. Our approach is based on a promising new networking technology, known as software-defined networkings (SDN). Our approach resorts to virtualizing networks for different service classes, and dynamic allocation of resources as the need be.

The rest of the paper is organized as follows. In Section [II,](#page-1-0) we first review SDN followed by our proposed architectural framework in Section [III](#page-1-1) which gives the architecture overview, the use of middle box and priorities for different Virtual Networks (VNs) during different scenarios. Section [IV](#page-3-7) states the related work and Section [V](#page-3-8) gives the conclusion and the future work.

#### II. SDN: OVERVIEW

<span id="page-1-0"></span>SPArTaCuS relies on the underlying network function being provided by Software-Defined Networking (SDN). We start with a brief overview of SDN and features available with its latest implementations that will be utilized in SPArTaCuS. Briefly, SDN is a networking architecture that allows dynamic, manageable, cost-effective, and adaptable services, making it ideal for high-bandwidth, dynamic nature of today's applications [\[8\]](#page-3-9). Fig. [2](#page-1-2) gives an overview of SDN. The control is centralized in software-based SDN controllers giving it the global view of the network due to which the network is viewed as a single, logical switch to the applications and policy engines [\[9\]](#page-3-10). The control plane and the data plane are separated. Some of the major features of SDN architecture are [\[8\]](#page-3-9): (i) the network control can be directly programmed, (ii) the Network can be dynamically adjusted to network-wide traffic flows, (iii) the controller maintains a global view of the network, (iv) it lets network managers to configure, manage, secure, and optimize network resources efficiently via dynamic, automated SDN programs, (v) it simplifies network design and operation because instructions are provided by SDN controllers instead of multiple, vendor-specific devices and protocols.

The SDN controller is the application in the SDN network, which is responsible for managing flow control to the data plane on the southbound interface and the applications on the northbound interface using API calls [\[10\]](#page-3-11) (Fig. [2\)](#page-1-2). OpenFlow [\[11\]](#page-3-12) is one popular southbound API for SDN network. Some of the common SDN controllers implementations are RYU [\[12\]](#page-3-13), POX [\[13\]](#page-3-14), OpenDaylight [\[14\]](#page-3-15), and Floodlight [\[15\]](#page-3-16).

OpenVirtex (OVX) is a network virtualization platform that gives the facility to create and manage virtual Software-Defined Networks [\[16\]](#page-3-17). It can create multiple virtual and programmable networks on top of a single physical infrastructure. In the OpenVirtex Architecture (Fig. [3\)](#page-1-3), the physical layer is mapped to OpenVirtex, where the physical topology



<span id="page-1-2"></span>Fig. 2. Software-Defined Network Architecture



<span id="page-1-3"></span>Fig. 3. OpenVirtex Framework

is virtualized and this virtual topology is connected to the SDN controller. This allows to have multiple SDN controllers connected to OpenVirtex at the same time.

A few essential features provided by OpenVirtex are [\[17\]](#page-3-18): (i) Topology customization to customize the virtual SDN topologies that are visible to each controller but are isomorphic to the infrastructure, (ii) Resilience so that a virtual link or switch can be mapped onto multiple physical components to provide redundancy, (iii) Topology isolation meaning the virtual networks (VNs) do not know the existence of each other, (iv) Resources can be allocated and de-allocated dynamically, (vi) Different controllers can be use to provide resilient services.

#### III. SPARTACUS

<span id="page-1-1"></span>Our proposed approach SPArTaCuS uses SDN to accomplish service prioritization for emergency services in a stressed situation. In particular, SPArTaCuS uses the SDN framework with OVX to create virtual SDN networks for different service classes that are mapped to the physical infrastructure. Fig. [4](#page-2-0) presents a high-level view of the SPArTaCuS framework. In our approach, the middlebox layer has a priority management layer on top of OVX; that is connected to multiple SDN controllers on the northbound interface.



Fig. 4. SPArTaCuS: Architecture Framework

Fig. [5](#page-2-1) shows internal architecture with virtual networks in SPArTaCuS. The middlebox layer is used to create the VNs and provide priority to them. The OVX creates the VNs whereas prioritization is done by the priority management layer. In the middlebox, virtual networks are created for different entities or organizations. For example, traffics for government communication can be directed via a specific set of VNs that are responsible for government networks. Similarly, we can classify other virtual networks according to different traffics such as for helpline, general public. We illustrate three VNs in SPArTaCuS shown as VN1, VN2 and VN3; here, VN1 is responsible for government traffic, VN2 for helpline services, and VN3 is categorized for public traffic.

#### *A. Architectural Framework*

Resource allocation to each of the VNs is done by the priority management layer. This allocation is based on the ratio of traffic for various organizations. The priority management layer decides resources which are to be de-allocated or added to the different VNs based on a policy on priority. Here, priority can be set up manually, or dynamically for different scenarios. The priority management layer is responsible for resource de-allocation and allocation. Resources for each VNs are allocated by adding nodes and links to the existing VNs, while resource de-allocation is done by removing nodes and the associate links. The priority management layer decides which node to de-allocate by finding the edge nodes. If any core node is de-allocated, then majority of the network maybe down. Similarly, to decide where to add nodes is based on finding the optimal point in the network where these nodes can help in highest demand flows.

As shown in the Fig. [4,](#page-2-0) the physical network is connected to the middlebox layer through OVX. Each SDN controllers can serve one VN or one SDN controller can server multiple VNs. However, different VNs work in parallel and are isolated from each other.



<span id="page-2-1"></span>Fig. 5. Modelling Smart Cities networks in SPArTaCuS

<span id="page-2-0"></span>

<span id="page-2-2"></span>Fig. 6. Network prioritization during disaster (VN2 $\succ$ VN1 $\succ$ VN3)

# *B. Situation Aware Invocation*

We now discuss two potential situations where network prioritization can be invoked dynamically.

Natural Disaster: During natural disasters such as hurricane, earthquake, the helpline services and the public traffics are the most utilized ones. Keeping in mind the number of casualties, our approach prioritizes traffic destined for helpline services. The priority management layer takes away some resources from VN3, responsible for public and instead allocates them to VN2, responsible for helpline. Also, some resources can be allocated to VN1, which is responsible for government services' traffic. So here the first priority will be given helpline, then to government then public. We denote this priority policy as:  $VN2 \rightarrow VN1 \rightarrow VN3$ . In Fig. [6,](#page-2-2) we show that some resources have been de-allocated from VN3 and are added to VN2 and VN1; here, red nodes and links are the ones that have been added to VN1 and VN2 by de-allocating resources from VN3 marked in white nodes and links.

Sporting Event or Big Events: Consumer demands for wireless technology has risen because of popularity of smart



Fig. 7. Network prioritization during big events  $(VN3 \rightarrow VN2 \rightarrow VN1)$ 

phones and users tend to use different apps at any instant [\[18\]](#page-3-19). This means that they are using some resources at time constantly. During Sporting events or any Big events, call signals might break and eventually drop — this is a bandwidth problem that arises due to having a large number of users in a small geographic area resulting in the network getting congested. For such situations, Cell on Wheels (COW) are commonly deployed. However, COW may have shortcomings such as it may not be able to fulfill the requirement and in some cases it may interfere with neighboring cell towers, which eventually would degrade the service.

Our idea is to prioritize the network, which is being used to route the public traffic. The Priority Management Layer will prioritize the traffic by allocating more resources to the VN3. Thus, we can de-allocate some resources from VN2 and allocate them to VN3. It is important to keep in mind that resources de-allocated from a VN has no adverse effect on these VNs. For example, it is important to ensure that we de-allocate resources from VN2, which is responsible for the helpline, in such a way the it does not affect normal traffic flow destined for the helpline services. Fig. [7](#page-3-20) shows the network after the network priority has been done for the public VN3. Nodes and links marked in white in VN2 denote resources that have been de-allocated while the red nodes and links in VN3 denotes the resources that is being added to VN3. The priority can be stated as  $VN3\rightarrow VN2\rightarrow VN1$ .

The middlebox which consists of OVX and priority management layer, creates different VNs which are prioritized based on the scenarios like disasters and sporting or big events where the network gets congested.

# IV. RELATED WORK

<span id="page-3-7"></span>There has been a number of works on how to handle the network during disasters and big events [\[1\]](#page-3-0)–[\[3\]](#page-3-2), [\[18\]](#page-3-19). [\[2\]](#page-3-1) aims at characterizing the network infrastructure behavior during natural disasters by studying the scenarios from the device level prospective. Here, they studied two disaster scenarios and characterized the network infrastructure. [\[19\]](#page-3-21) is a Disaster

Response report on how AT&T handles natural disasters, while [\[1\]](#page-3-0) addresses the technical challenges that mobile operators face during disasters.

All of these works have been developed for tradition IP networks, not for SDN. We have proposed an SDN-based approach to handle traffic prioritization in stressed situations using virtual SDNs.

# V. CONCLUSION AND FUTURE WORK

<span id="page-3-8"></span>In this paper, we propose SPArTaCuS to prioritize traffic based on SDN for different service classes. We argue to divide the traffic based on different organizations and prioritize them using the priority management layer in the middlebox. We illustrate two situations where SPArTaCuS can be helpful. In future, we plan to implement a SPArTaCuS prototype, and also develop in details specific allocation/de-allocation schemes based on policy-level directives and service level agreements.

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